

**UNITED STATES ARMY
SPECIAL OPERATIONS COMMAND**



**JUST CAUSE
"PROMOTE LIBERTY"**

CIVIL AFFAIRS

Army Special Operations Command

BRIEFING SEQUENCE

- **PLANNING PHASE**
- **PREPARATION & DEPLOYMENT**
 - 96TH CA BN
 - USAR CA FORCES
- **OPERATIONAL EMPLOYMENT & ACCOMPLISHMENTS**
 - 96TH CA BN
 - USAR CA FORCES
- **FUTURE REQUIREMENTS**
- **OBSERVATIONS**

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PLANNING PHASE

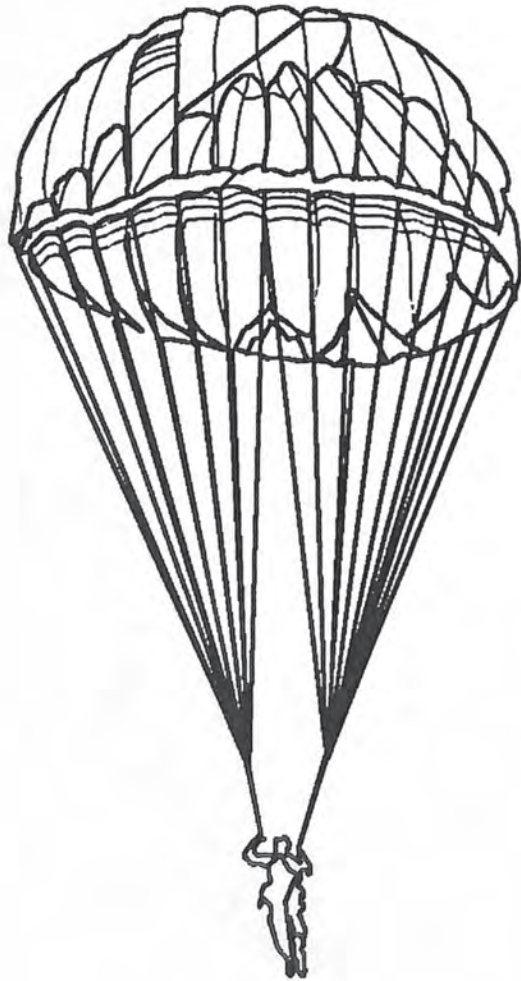
- **96TH CAB & USAR CA PERSONNEL INVOLVED IN PLANNING PROCESS SINCE MARCH 1988**
- **PLAN CALLED FOR EMPLOYMENT OF CA FORCES IN TACTICAL, STABILITY & NATION-BUILDING PHASES**
- **NO INTERAGENCY PARTICIPATION**
- **CONCEPT CALLED FOR ACTIVATION OF USAR CA UNITS**
- **JCS FORCELISTED CA UNITS IN ADDITION TO THOSE APPORTIONED TO SOUTHCOM TO MEET CINCSOUTH REQUIREMENTS**
 - 361ST CA BDE
 - 478TH CA CO
 - 96TH CA BN(-)
 - 358TH CA BDE (NOT APPORTIONED TO SOUTHCOM)
 - 321ST CA GP (NOT APPORTIONED TO SOUTHCOM)
 - 360TH CA BDE (NOT APPORTIONED TO SOUTHCOM)

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PLANNING PHASE (CONT)

- **XVIII ABN CORPS IN SUMMER 1989 DIRECTED TO DEVELOP NEW PLAN FOR TACTICAL OPERATIONS
--VERY LITTLE ATTENTION TO CMO
--NO APPARENT INTERFACE WITH NATION-BUILDING PHASE (BLIND LOGIC/PROMOTE LIBERTY)**
- **TS/SPECAT CLASSIFICATION OF OPLAN LIMITED DISSEMINATION**
- **USAR SOC HAD NOT YET BEEN INTEGRATED INTO CA PLANNING FUNCTION**
- **ULTIMATELY, EXTENSIVE INVOLVEMENT OF CA UNITS IN PLANNING PROCESS ENABLED SHORTCOMINGS TO BE MINIMIZED**

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PREPARATION & DEPLOYMENT

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96TH CA BN (ABN) DEPLOYMENT SCHEDULE FROM JTF-SO OPLAN

| | |
|----------------|--|
| H-HOUR | CO A(-) (13 PAX) WITH RANGERS |
| D DAY | LNO DEPLOYS WITH JTF-SO HQ |
| D + 1 | 8 MAN ASSESSMENT TEAM WITH 2 VEHICLES |
| ON CALL | 35 PAX & 17 VEHICLES |

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ACTUAL DEPLOYMENT

| | |
|---------------|--|
| D - 2 | CO A(-) LINKED UP WITH RANGERS |
| H-HOUR | CO A(-) ASSAULTS WITH RANGERS |
| D DAY | LNO DEPLOYS WITH JTF-SO HQ |
| D + 1 | (0230 HRS) VERBAL JCS WARNING ORDER TO DEPLOY BN WITH ALL EQUIPMENT |
| D + 1 | (2130 HRS) BN (-) DEPLOYED 93 PAX & 17 VEHICLES |

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USAR SOC INITIAL NOTIFICATION

- **SECDEF - NO UNIT ACTIVATION**
- **JCS/HQDA - VOLUNTEERS FROM USAR SOF**
--PRIORITY TO FORCELISTED CA UNITS
--31 TO 139 DAY TEMPORARY TOURS OF ACTIVE
DUTY (TTAD)
- **FORSCOM HANDLE INITIAL USAR PERSONNEL &**
EQUIPMENT TASKINGS
- **XVIII ABN CORPS/FT BRAGG PROVIDE**
INSTALLATION SUPPORT

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USAR SOC MISSION

**SELECT, VALIDATE, PROCESS, EQUIP & DEPLOY
INDIVIDUAL VOLUNTEERS IN SUPPORT OF
OPERATION "JUST CAUSE" / "PROMOTE LIBERTY"**

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DETERMINATION OF REQUIREMENTS

- **INITIAL/QUICK RESPONSE**
 - THOROUGH REVIEW OF OPLAN & COMMANDER'S INTENT
 - FEEDBACK FROM IN-COUNTRY
 - FLEXIBILITY TO HANDLE BROAD MISSION
 - DON'T OVERLOAD THE SUPPORTED COMMAND
 - CIVILIAN SKILLS ESSENTIAL
 - VOLUNTEERS NOT LIMITED TO SOUTHCOM APPORTIONED CA UNITS
- **LONGER TERM/SUSTAINMENT**
 - CONTINUOUS REFINEMENT OF DATA BASE
 - BASED ON CINCSOUTH VALIDATED REQUIREMENTS

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THREE-PHASED OPERATION

- **PHASE I**
 - DEPLOY CIVIL MILITARY OPERATIONS TASK FORCE (CMOTF) COMMAND & CONTROL ELEMENT (25 PAX)

- **PHASE II**
 - DEPLOY THREE SUBORDINATE TASK FORCES (114 PAX)
 - ZONE P TF
 - ZONE C TF
 - ZONE D TF

- **PHASE III**
 - SUSTAIN THE OPERATION

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SELECTION & VALIDATION

- **UNIT RESPONSIBILITY**
 - CHAIN-OF-COMMAND INVOLVEMENT/RECOMMENDATION
 - TOP QUALITY PERFORMERS
 - BASIC APPEARANCE STANDARDS
 - CIVILIAN SKILL MATCH
- **USAR SOC RESPONSIBILITY**
 - ENSURE HIGHEST STANDARDS
 - CA EXPERTS CONDUCT FORMAL INTERVIEW/
VALIDATION
 - CG FINAL APPROVAL AUTHORITY

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EQUIPMENT

- **DETERMINATION OF EQUIPMENT REQUIREMENTS BASED ON COMPOSITION OF CA TASK FORCE & AVAILABILITY OF MAJOR MILITARY INSTALLATIONS IN AO**
 - VEHICLES
 - COMMO
 - WEAPONS
 - ADPE
 - INDIVIDUAL
- **INITIAL REQUIREMENT (MAJOR ITEMS) FILLED BY ACTIVE DUTY UNITS/FT BRAGG**
- **FOLLOW ON REQUIREMENTS DRAWN FROM USAR SOF UNITS**
 - SEVERAL DIFFERENT UNITS IN THE SOUTHEAST
 - PROCESS WAS SLOWED UNTIL DIRLAUTH GRANTED BY FORSCOM
- **TA-50 ISSUED AT FT BRAGG CIF**

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DEPLOYMENT

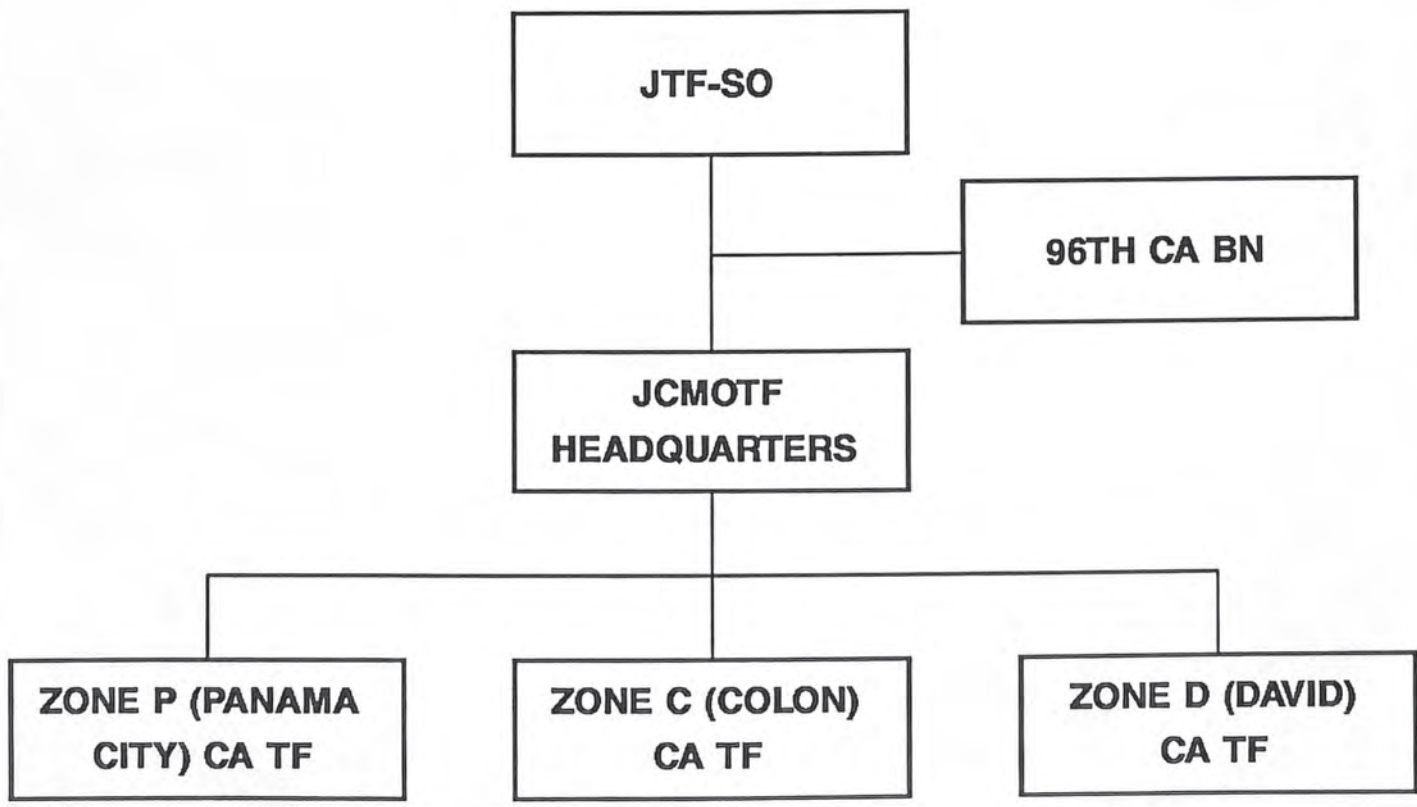
- **OPERATION UTILIZED AIR MOVEMENT SCHEDULE PROVIDED IN BASIC PLAN**
 - AIR FRAMES ALLOCATED BASED ON DEPLOYMENT OF 5 USAR CA UNITS
- **ACTUAL REQUIREMENTS SIGNIFICANTLY LESS THAN IN OPLAN**
 - CMOTF DEPLOYED 139 PERSONNEL WITH VEHICLES & EQUIPMENT
- **STAFF COORDINATION AT ALL LEVELS NECESSARY TO ENSURE SUCCESS**
 - USSOCOM, USTRANSCOM, JCS, HQDA
- **FOLLOW-ON AIR MOVEMENT NOT SUPPORTED BY OPLAN**
 - CMOTF MISSION CONTINUED BEYOND COMPLETION OF JUST CAUSE

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MISSION

- **CONDUCT JOINT CIVIL AFFAIRS OPERATIONS IN PANAMA**
 - PROTECT U.S. LIVES & PROPERTY
 - SECURE U.S. INTERESTS
 - ENSURE LAW & ORDER & ESSENTIAL SERVICES
 - CIVIL ADMINISTRATION SUPPORT

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TOTAL CA PERSONNEL

AC: 108

RC: 139

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FIVE DAYS FROM NOTIFICATION TO WHEELS UP

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EMPLOYMENT



96TH CIVIL AFFAIRS BATTALION (ABN)

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EMPLOYMENT IN SUPPORT OF OPERATION JUST CAUSE

- **UNIT SUPPORT**
- **DISPLACED CIVILIANS' CAMP**
- **VOLUNTARY RETURN OF US CIVILIANS**
- **LAW & ORDER OPERATIONS**
- **HUMANITARIAN ASSISTANCE**
- **INTELLIGENCE SUPPORT**
- **STABILITY OPERATIONS**

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UNIT SUPPORT

- **H-HOUR DS TEAMS TO RANGERS**
 - 2 TMS INTERNATIONAL AIRPORT**
 - 1 TM RIO HATO**

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MISSIONS AT H-HOUR

- CONTROL NONCOMBATANTS
- PREVENT CIVILIAN INTERFERENCE
- CONTROL CIVILIAN DETAINEES

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UNIT SUPPORT

- **D+2 DS TEAMS**
 - TF SEMPER FI
 - 7TH ID
 - TF BAYONET
 - 82D ABN
 - USAF

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MISSIONS

- PREVENT CIVILIAN INTERFERENCE
- RESTORE MINIMAL SERVICES
- MANAGE & MONITOR DISTRIBUTION OF HUMANITARIAN ASSISTANCE
- OBTAIN LABOR
- DEAL WITH CLAIMS

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BALBOA DISPLACED CIVILIANS' CAMP

- ASSUMED CONTROL D+2
- 11,000 INPROCESSED
- 2,000-5,000 RESIDENTS
- DEVELOPED PANAMANIAN CAMP HIERARCHY

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ALBROOK DISPLACED CIVILIANS' FACILITY

- **PLANNED & SUPERVISED CONSTRUCTION OF
NEW FACILITY**
- **MOVED 2,200 FROM BALBOA HIGH SCHOOL
12-13 JAN**
- **TURNED OPERATION OVER TO CMOTF 13 JAN
FOLLOWING MOVE**

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VOLUNTARY RETURN OF US CIVILIANS

- **SMALL NUMBERS**
- **OBTAINED FOOD & SHELTER**
- **COORDINATED FOR RETURN TO US**

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LAW & ORDER

- **LNOs TO 16 MP BDE & FOREIGN LIAISON GROUP**
- **ADVISED ON ORGANIZATION OF PPF**
- **COORDINATED COMBINED PATROLS**
- **IMPLEMENTED CASH FOR WEAPONS PROGRAM**

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LAW & ORDER

- **TEAMS WITH TACTICAL UNITS ASSISTED IN**
 - SUPPORTING THE GOVERNMENTAL INFRA-STRUCTURE**
 - COLLECTION OF WEAPONS**
 - STANDING UP PANAMANIAN PUBLIC FORCES**
 - SECURITY FOR CRITICAL FACILITIES**
 - APPREHENSION OF "MOST WANTED"**

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HUMANITARIAN ASSISTANCE

- **SUPERVISED EMERGENCY US DISTRIBUTION OF FOOD & MEDICAL SUPPLIES**
 - RECEIVED, TRANSPORTED, & DISTRIBUTED SUPPLIES
 - RECOMMENDED DISTRIBUTION SITES
 - ENSURED DIRECT US DISTRIBUTION CEASED ONCE IMMEDIATE NEEDS MET

- **MONITORED PANAMANIAN DISTRIBUTION OF INTERNATIONAL HUMANITARIAN ASSISTANCE**
 - ADVISORY ROLE
 - SYSTEM RUN BY CIVIC CLUBS
 - QUALITY CONTROL

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INTELLIGENCE SUPPORT

- **EXPLOITATION OF DOCUMENTS FOUND IN PDF G-5 & DIGNITY BN HQs**
- **INFORMATION FROM A COUNTRY-WIDE PERSPECTIVE PROVIDED TO JTF-SO J-2**

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STABILITY OPERATIONS

- **PROVIDED CA PLANNERS TO JSOTF, SFOB & FOBs**
- **DRAFTED 7TH SFG CMO PLAN FOR OPERATION PROMOTE LIBERTY**
- **DS TM TO EACH ODB**
- **LIAISON BETWEEN US FORCES & LOCAL GOVERNMENT**
- **CONDUIT FOR LOCAL GOVERNMENT OFFICIALS TO REACH NATIONAL/PROVINCIAL GOVERNMENT OFFICIALS**
- **ADVISED LOCAL OFFICIALS**

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